

Guidance for the Proper Use and Coding of Transfers in I/3

A significant amount of activity recorded on I/3 results from intra-government transactions between funds and departments. Some of these transactions that would appear to be revenues and expenditures for a specific fund or agency are, from a “state-wide” perspective, more accurately viewed as a reimbursement or allocation of costs. The impact of recording these intra-government transactions is a “doubling up” of both revenues and expenditures in I/3 which accordingly impacts financial reporting.

Governmental funds

Governmental funds, by definition, typically are not operating in a business-like manner where the intent is to fully recover costs. Rather charges by governmental funds are usually either a reimbursement or an allocation of shared costs.

A reimbursement is a repayment from the funds responsible for the payment to the fund that initially paid them. The reimbursement should be recorded as an increase in expense/expenditure of the reimbursing fund and as a decrease in expense/expenditure in the reimbursed fund. An example would be the reimbursement of conference registration fees for DPS employees that, for convenience, were paid by DOT when registering its own employees.

With regard to the provider of the goods or services, the question is whether the amount received is program revenue or a reimbursement that reduces the expenses of the "charging" program. In other words, is one program the "customer" of another program, or is the reason for the transaction simply to "spread" a common expense over several programs or functions? It also might be helpful to consider whether the sale of the goods or services is a normal operating activity of the function that makes the charge.

Some charges between agencies for services provided are in essence an allocation of a portion of the shared costs. This occurs when one agency serves as a “central” agency with the staff and expertise to perform a particular function, which is then utilized by other agencies, for efficiency and economy. In these situations it is impractical to reduce the expenses related to the charge in the selling agency, salaries, supplies, and etc. This situation is further complicated by financial reporting requirements that would differentiate treatment based on the classification of the governmental funds and the agencies involved. Consequently, in this instance it would be appropriate to use transfers to record the transaction. Examples would include charges by the AG’s office for legal services, by AOS for audit services and charges by DIA for hearing fees.

To alleviate some of the confusion in determining the nature of governmental fund inter-departmental billings, new revenue sources/classes and expenditure objects/classes will be added to I/3. **These new classes should be used for all inter-department billings between governmental funds** and are intended to streamline the departments’ coding of inter-departmental billings and to provide more consistent recognition of these transactions in I/3. These new I/3 codes are:

Governmental Fund Transfers (Both sides of transaction are governmental funds) **ALL NEW CODES**

Revenue Class (3-digit)	Revenue Source (4-digit)	Expenditure Class (3-digit)	Expenditure Object (4 digit)
232 - Governmental Fund Type Transfers – Attorney General	0302 - Attorney General Billings	432 - Governmental Fund Type Transfers – Attorney General Services	3902 - Payments to Attorney General
233 – Governmental Fund Type Transfers - Auditor of State	0303 - Auditor of State Billings	433 - Governmental Fund Type Transfers – Auditor of State Services	3903 - Payments to Auditor of State
234 - Governmental Fund Type Transfers - Other Agencies	0304 - Other Agency Billings	434 – Governmental Fund Type Transfers - Other Agencies Services	3904 - Payments to Other Agencies

Event type either IN04 or IN06

Those transactions in governmental funds that are not properly recorded as revenues and expenses, as reimbursements, as inter-departmental transfers (billings), or as loans between funds, should continue to be recorded as transfers. Examples would include: the movement of General Fund appropriations to other funds and the pass-through of federal grants from one fund to another.

Event type either IN04 or IN06

Revenue Class (3-digit)	Revenue Source (4-digit)	Expenditure Class (3-digit)	Expenditure Object (4 digit)
204 – Intra-State Transfers	0301 – Intra State Transfers	407 – Intra-State Transfers	3901 – Intra State Transfers

An important consideration is that **transfers in must equal transfers out**. Both sides of a transaction between funds in I/3 must be coded as a transfer.

There are limited exceptions for coding only one side of a transaction as a transfer. The exception arises because the transaction does not occur between funds on I/3. The most common of these transactions are; the transfer of aid from the Board of Regents to the Regent’s institutions, the transfers of appropriations to the Judicial Districts, and the transfer of Unemployment Taxes from Workforce Development to the federal trust account. These transfers are created in I/3 using the following coding:

Revenue Class (3-digit)	Revenue Source (4-digit)	Expenditure Class (3-digit)	Expenditure Object (4 digit)
NA	NA	407 – Intra-State Transfers	3913 –Transfer Funds Out of I3

Payments for sales and purchases of goods and services provided by one fund (typically an enterprise or internal service fund) to another fund are properly recorded as revenues and expenditures/expenses.

Enterprise funds

Charges for services include revenues based on exchange or exchange-like transactions. These revenues arise from charges to customers or applicants who purchase, use, or directly benefit from the goods or services provided. Examples of revenues in this category include charges by ICN for phone services, charges by IPI for goods, and fees charged by IWD for elevator inspections. These examples represent charges from enterprise funds which operate in “business-like” manner to measure operating results.

Internal Service funds

Billings from eDAS are an example of charges by an internal service fund which is also accounted for in a business-like manner, but whose customers are almost exclusively other State agencies. The “doubling up” effect of internal service activity is eliminated during the government-wide financial reporting process for CAFR presentation.

When one or both sides of an inter-departmental billings transaction are an enterprise, internal service or fiduciary fund type, the 1/3 coding remains unchanged. Payments to/from an enterprise fund to/from a governmental fund for an inter-departmental billing are coded as revenue and expense. For example:

Non-Governmental Fund Transfers (One or both sides of transaction are not governmental funds)

Revenue Class (3-digit)	Revenue Source (4-digit)	Expenditure Class (3-digit)	Expenditure Object (4 digit)
205 - Intra-State Reimbursements	0285 - Reimbursements from Other State Agencies	411 - Attorney General Reimbursement	2502 - Attorney General Reimbursement
205 - Intra-State Reimbursements	0285 - Reimbursements from Other State Agencies	412 - Auditor of State Reimbursement	2503 - Auditor of State Reimbursement

Event type either IN09 or IN99

Event types

The event type must be consistent with the revenue source and expenditure object used. For example, an IET document would require not only that both sides of the transaction are coded as either a transfer or revenue/expense, but also that the appropriate corresponding event type is used.

For internal documents, IET and PRCI, the following event types are used:

Event Type	Description	Used When
IN04	Inter-Fund Transfers	Transaction is a transfer and is between different funds
IN06	Intra-Fund Transfers	Transaction is a transfer and is within the same fund
IN09	Inter-Fund Purchase	Transaction is not a transfer and is between different funds
IN99	Intra-Fund Purchase	Transaction is not a transfer and is within the same fund

For JV1, CDE, and CDR documents please refer to “Correcting Documents” to determine the correct event type to be used.

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