## Guidance for the Proper Use and Coding of Transfers in I/3

A significant amount of activity recorded in I/3 results from intra-government transactions between funds and departments. Some of these transactions that may appear to be revenues and expenditures for a specific fund or agency are, from a "state-wide" perspective, more accurately viewed as a reimbursement or allocation of costs. The impact of recording these intra-government transactions is a "doubling up" of both revenues and expenditures in I/3 which accordingly impacts financial reporting.

## **Governmental funds** (GAAP fund types A, B, C, D & E)

Governmental funds, by definition, typically are not operating in a business-like manner where the intent is to fully recover costs. Rather charges by governmental funds are usually a reimbursement or allocation of shared costs.

A reimbursement is a repayment from the funds responsible for the payment to the fund that initially paid them. An example would be the reimbursement of conference registration fees for DPS employees that, for convenience, were paid by DOT when registering its own employees. In these limited situations, the reimbursement should be coded as an increase in expenditure of the reimbursing fund and as a decrease in expenditure in the reimbursed fund.

Some charges between agencies for services provided are in essence an allocation of a portion of the shared costs. This occurs when one agency serves as a "central" agency with the staff and expertise to perform a particular function, which is then utilized by other agencies, for efficiency and economy. In these situations, it is impractical to reduce the expenditures related to the charge in the selling agency, salaries, supplies, and etc. This situation is further complicated by financial reporting requirements that would differentiate treatment based on the classification of the governmental funds and the agencies involved. Consequently, in this instance it is appropriate to use transfers to record the transaction. Examples would include charges by the AG's office for legal services, by AOS for audit services and charges by DIA for hearing fees.

To provide for consistent recognition and reporting in I/3, the following coding should be used for all billings/transactions between governmental funds:

## Governmental Fund Transfers (Both sides of transaction are governmental funds)

Revenue Class	Revenue Source	Expenditure Class	Expenditure Object (4 digit)
(3-digit)	(4-digit)	(3-digit)	
232 - Governmental Fund Type	0302 - Attorney General	432 - Governmental Fund Type	3902 - Payments to
Transfers – Attorney General	Billings	Transfers – Attorney General Services	Attorney General
233 – Governmental Fund Type	0303 - Auditor of State	433 - Governmental Fund Type	3903 - Payments to
Transfers - Auditor of State	Billings	Transfers – Auditor of State Services	Auditor of State
234 - Governmental Fund Type	0304 - Other Agency	434 – Governmental Fund Type	3904 - Payments to
Transfers - Other Agencies	Billings	Transfers - Other Agencies Services	Other Agencies
234 - Governmental Fund Type	0305 – Dept Indirect	434 – Governmental Fund Type	3905 – Dept. Indirect
Transfers - Other Agencies	Cost Recovery	Transfers - Other Agencies Services	Costs
204 – Intra-State Transfers	0301 – Intra State Transfers	407 – Intra-State Transfers	3901 – Intra State Transfers

Event type either IN04 or IN06

The Indirect Cost coding (0305/3905) is to be used when a department has a cost allocation plan to distribute costs and those costs need to be separately identified. (*Please contact the GAAP team before first using the Indirect Cost coding*). The Intra State Transfers coding (0301/3901) is still available, however, it is intended that it be used only to record such activity as the movement of General Fund appropriations to other funds and the pass-through of federal grants from one fund to another.

It is essential to note that <u>transfers in must equal transfers out</u>. Both sides of a transaction between funds in I/3 must be coded as a transfer.

There are very limited exceptions for coding only one side of a transaction as a transfer. The exception arises because the transaction does not occur between funds on I/3. The most common of these transactions are; the transfer of aid from the Board of Regents to the Regent's institutions, the transfers of appropriations to the Judicial Districts, and the transfer of Unemployment Taxes from Workforce Development to the federal trust account. These transfers are created in I/3 using the following coding:

Revenue Class (3-digit)	Revenue Source (4-digit)	Expenditure Class (3-digit)	Expenditure Object (4 digit)
NA	NA	407 – Intra-State Transfers	3913 –Transfer Funds Out of I/3

## **Non-Governmental funds**

Payments for sales and purchases of goods and services provided by one fund (typically an enterprise or internal service fund) to another fund are properly recorded as revenues and expenses.

#### Enterprise funds

Charges for services include revenues based on exchange or exchange-like transactions. These revenues arise from charges to customers or applicants who purchase, use, or directly benefit from the goods or services provided. Examples of revenues in this category include charges by ICN for phone services, charges by IPI for goods, and fees charged by IWD for elevator inspections. These examples represent charges from enterprise funds which operate in "business-like" manner to measure operating results.

#### Internal Service funds

Billings from eDAS are an example of charges by an internal service fund which is also accounted for in a business-like manner, but whose customers are almost exclusively other State agencies. The "doubling up" effect of internal service activity is eliminated during the government-wide financial reporting process for CAFR presentation.

When one or both sides of an inter-departmental billing/transaction are an enterprise, internal service or fiduciary fund type, revenue and expense I/3 coding should be used. For example:

### Non-Governmental Fund Transfers (One or both sides of transaction are not governmental funds)

Revenue Class (3-digit)	Revenue Source (4-digit)	Expenditure Class (3-digit)	Expenditure Object (4 digit)
205 - Intra-State	0285 - Reimbursements from Other	411 - Attorney General	2502 - Attorney General
Reimbursements	State Agencies	Reimbursement	Reimbursement
205 - Intra-State	0285 - Reimbursements from Other State Agencies	412 - Auditor of State	2503 - Auditor of State
Reimbursements		Reimbursement	Reimbursement

# Event types

The event type must be consistent with the revenue source and expenditure object used. For example, an IET document would require not only that both sides of the transaction are coded as either a transfer or revenue/expense, but also that the appropriate corresponding event type is used.

For internal documents, IET and PRCI, the following event types are used:

Event Type	Description	Used When
IN04	Inter-Fund Transfers	Transaction is a transfer and is between different funds
IN06	Intra-Fund Transfers	Transaction is a transfer and is within the same fund
IN09	Inter-Fund Purchase	Transaction is not a transfer and is between different funds
IN99	Intra-Fund Purchase	Transaction is not a transfer and is within the same fund

For JV1, CDE, and CDR documents please refer to "Correcting Documents" to determine the correct event type to be used.

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